SB 972 (Gonzalez) – Enhancing Safety of Sidewalk Food Vending

SUMMARY

Senate Bill (SB) 972 will modernize the California Retail Food Code (CalCode) to include sidewalk food vendors and bring thousands of micro-entrepreneurs into a more equitable and well-regulated food economy while enhancing critical health and food safety regulation.

EXISTING LAW

SB 946 (Lara, Chapter 459, Statutes of 2018) established a legal framework for sidewalk vending while not altering how retail food sales are treated. Existing law allows for "time, place and manner" regulations based on objective health, safety, and welfare concerns, and doesn't change how retail food sales are treated.

Existing law establishes microenterprise home kitchen operation (MEHKO) as a type of food facility and regulates how much a MEHKO can sell and how the food is delivered.

Existing law allows individuals to prepare and/or package certain non-potentially hazardous foods in private-home kitchens referred to as "cottage food operations."

BACKGROUND/PROBLEM

Sidewalk food vending is an integral part of the cultural and civic fabric of communities across California, but many of the most popular and iconic street foods remain under a de facto ban due to outdated and exclusionary regulations.

Sidewalk food vending provides vital economic opportunities for low-income and immigrant workers. It provides an opportunity for entrepreneurial community members to start from almost nothing and build businesses to support themselves and their families. Many sidewalk food vendors view sidewalk sales as the first rung on an economic ladder, pursuing their American dream of turning their cart-based business into a truck and then eventually a brick-and-mortar restaurant.

SB 946 established parameters for local regulation of sidewalk vendors to ensure that local governments can't directly or indirectly ban sidewalk vending. After SB 946 was adopted, local sidewalk vending permitting programs required compliance with CalCode as a condition of obtaining a permit.

CalCode was adopted when small-scale sidewalk vending was still banned across California. As a result, food safety requirements under CalCode were designed with large-scale facilities in mind, and these requirements are generally more onerous than the requirements in similar jurisdictions around the nation. For instance, CalCode currently imposes requirements for sinks and water storage on sidewalk vending carts that exceed other jurisdictions and contribute so significantly to the size and weight of a vending cart that it may be too large and too heavy for any standard city sidewalk.

Small-scale sidewalk food vendors—who are now legalized under SB 946—are largely unable to comply with the unsuitable provisions of CalCode, and are therefore unable to obtain permits from their local health departments to sell food legally. This undermines public health by keeping sidewalk food vendors out of formal health regulation structures.

Further, the continued exclusion of sidewalk food vendors directly contradicts the Legislature's intent in adopting SB 946 by denying economic opportunity and unfairly criminalizing sidewalk vendors.

SOLUTION

SB 972 modernizes CalCode by reducing the barriers to obtain a local health permit, which will support food vendors, opening up economic opportunities for low income entrepreneurs and improving food safety and public health for consumers.

Specifically, SB 972 creates a new chapter for Compact Mobile Food Operations to better incorporate sidewalk food vendors into CalCode, and makes small changes to the microenterprise home kitchen operation and the Cottage Food Operation laws to allow sidewalk food vendors to access these existing programs.

Furthermore, SB 972 1) revises unnecessary and expensive equipment requirements, such as three compartment sinks, for sidewalk food vendors; 2) increases the discretion of local health departments to approve innovative equipment design for all mobile food facilities; 3) enhances safe on-site food preparation of non-potentially hazardous foods, including healthy food like sliced fruit and vegetables; 4) catalyzes the manufacturing of safe and affordable sidewalk food vending equipment at scale; and 5) replaces harsh criminal penalties with non-criminal administrative fines for code violations by sidewalk food vendors.

SUPPORT

California Insurance Commissioner Ricardo Lara (Co-Sponsor)

Coalition for Humane Immigrant Rights (Co-Sponsor)

Community Power Collective (Co-Sponsor)

Inclusive Action for the City (Co-Sponsor)

Public Counsel (Co-Sponsor)

Western Center on Law & Poverty (Co-Sponsor)

Active San Gabriel Valley

African American Chamber of Commerce of San

Joaquin County

Alliance for Community Transit - Los Angeles (ACT-LA)

Beverly-Vermont Community Land Trust

Black Street Vendors Coalition

Brown Issues

California Calls

California Asian Pacific Chamber of Commerce (CAPCC) California Association for Micro Enterprise Opportunity (CAMEO)

California Coalition for Community Investment California Community Economic Development

Association

California Community Foundation

California Environmental Voters

California Immigrant Policy Center

California Reinvestment Coalition

Californians for Economic Justice

Central Coast Alliance United for a Sustainable

Economy

cityLAB UCLA

Climate Resolve

Common Future

Community Action Board of Santa Cruz County, INC

Community Health Councils

Comunidades Indígenas en Liderazgo (CIELO)

Council of Mexican Federation in North America (COFEM)

Courage California

County of Los Angeles

Cultiva La Salud

Drug Policy Alliance

East LA Community Corporation

Eastmont Community Center

El Concilio California

Esperanza Community Housing Corporation

Having Our Say Coalition

Hispanic Chamber of Commerce of San Francisco

Housing Now!

Initiating Change in Our Neighborhoods Community

Development Corporation (ICON CDC)

Immigrants are Los Angeles (IRLA)

Inland Coalition for Immigrant Justice

Kounkuey Design Initiative

LA Forward

LA Más

LAC USC Medical Center Foundation

Latino Coalition for a Healthy California

Latino Community Foundation

Legacy LA Youth Development Corporation

Leimert Park Village Vendors Association

Local Initiatives Support Corporation Bay Area

Local Initiatives Support Corporation Los Angeles

Local Initiatives Support Corporation San Diego

Los Angeles Area Chamber of Commerce Los Angeles Food Policy Council Los Angeles Mayor Eric Garcetti Loyola Immigrant Justice Clinic – Loyola Law School Mandela Partners Mission Asset Fund Mission Economic Development Agency (MEDA) Pilipino Workers Center Polo's Pantry Pomona Economic Opportunity Center Safe Place for Youth San Diego Immigrant Rights Consortium Self Help Graphics & Art (SHG) **Small Business Majority** South Asian Network (SAN) Strategic Actions for a Just Economy (SAJE) Thai Community Development Center **UCLA Labor Center** United Way of Greater Los Angeles **Urban Movement Labs** Venice Community Housing Corporation

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